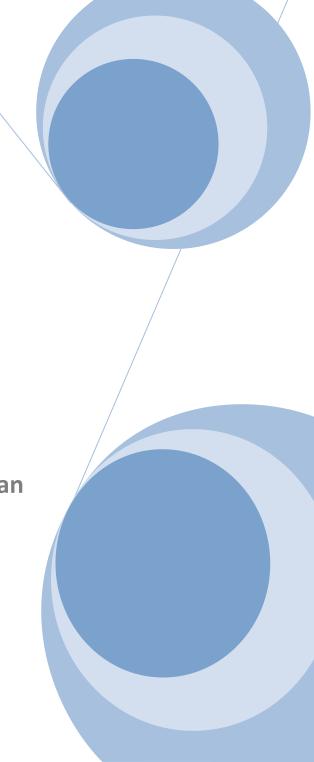




City of San Jose Police and Fire Department Retirement Plan

Reporting Period FY 2018/19

Andrew Sierocinski Amo Sahota



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Summary

Klarity FX has completed a FX transaction cost analysis for the San Jose Police and Fire Department Retirement Plan for transactions executed during the FY 2018/19 period. Analysis has been completed to measure the performance of each transaction compared to the day range¹, where the expectation is that each trade be completed within the trading prices available during the day. More importantly an analysis comparing the executed price of each transaction compared to the day average rate has been completed. In the absence of complete timestamp data, the day average performance measure allows the estimated USD cost of each transaction to be calculated, against the expectation that a large enough sample of transactions would be normally distributed compared to the day average price. The spread² from the day average allows reasonable conclusions to be drawn on transaction execution performance. Where timestamp data or benchmark data has been made available the executed price comparison has been completed.

- The plan completed 2110 transactions for a total transaction volume of \$611mln in FY 2018/19.
- Oberweis Intl Opportunities (05B0) was the largest investment manager by activity, accounting for 63% of the number of trades, and 23% of total volume.
- Russel Overlay Account initiated the most volume, accounting for 47% of the total.
- State Street completed 274 trades, for a total volume of \$82mln. Accounting for 13% of trades, and 13% of the total volume.
- Royal Bank of Canada completed the largest sum of volume, completing 25% of total volume over 5% of total trades.
- 97% of transactions fell within the day range, with 3% (69 transactions) falling outside the day range; a typical percentage.
 - 64 of the 69 were completed at a worse than day range, where volume totaled \$2,870,573 and an average spread of -0.33% was taken.
 - The four largest transactions accounted for \$2,412,142, over a spread of -0.21%. All four trades were initiated by Artisan, three were completed by State Street.
 - State Street completed 55 of the 64 total transactions outside of the day range, taking an average spread of -0.35% over \$2,602,939.
- Average rate analysis has been completed for all 2110 transactions. 54% of the transactions were completed at a rate inferior to the day average rate.
 - The spread from the day average is calculated to be -0.02%, a good³ result and minorly below the -0.01% average since 2015.
 - There was no major underperformance across investment manager, or counterparty.
 - The most significant underperformance came in transactions under \$5000, with an average spread of -0.10% taken; an acceptable outcome.
- State Street's performance for the year matched that of the 'Peer' Custodian group, at -0.11%.
 - The underperformance was isolated to the SSGM IndirectFX Air program. 98 transactions went through the program, with an average spread of -0.24% taken. The programs volume over the year totaled \$6,992,986. The remaining 176 transactions had a spread of -0.03% taken, from \$75,913,720 in trade volume.
 - o It's important to note that the SSGM IndirectFX Air program largely deals with small repatriation trades; due to their nature, a wider spread is expected.
- The overall performance for 'All Other FX Counterparties' came in at a strong -0.01%. The combined overall spread came in at -0.02%; a good result.
- We continue to recommend that new accounts utilize the SSGM HPS program if they are unable to trade with their own FX partner.

¹ The available levels of analysis are explained in Appendix B&C

² An explanation of 'spread' vs. fee can be found in Appendix A

³ For guidance purposes outcomes may be described as follows: good outcome is -0.05% to positive | acceptable outcome is -0.15% to -0.05% | poor outcome is below -0.15% These outcomes reference the spread taken on a transaction. EG, A -0.20% spread taken on \$1,000,000 = \$2,000 taken. Which is qualified as a poor outcome.

Overview of FX Transactions

| No. Transactions | 2110 |
|-------------------------|---------------|
| Total Volume Transacted | \$610,793,637 |
| Average Trade Size | \$289,476 |
| Spot vs Forward | 1520/590 |
| FX Counterparties | 16 |
| FX Pairs | 13 |
| Investment Managers | 8 |

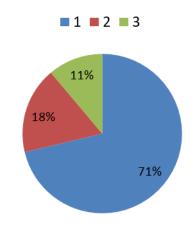


Table 1. Data Summary

Figure 1. Transactions by currency tier

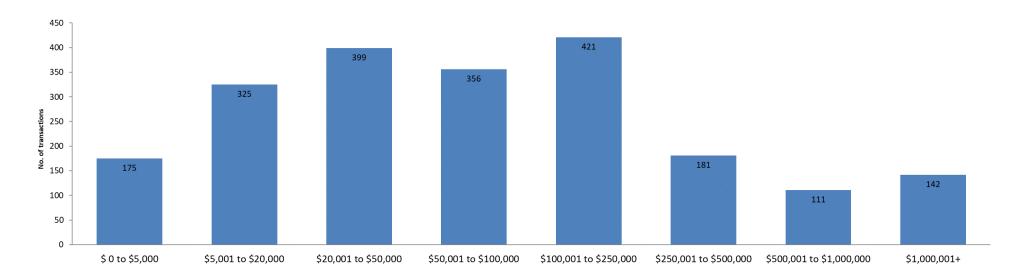


Figure 2. Transaction size distribution (\$)

Investment Manager Breakdown

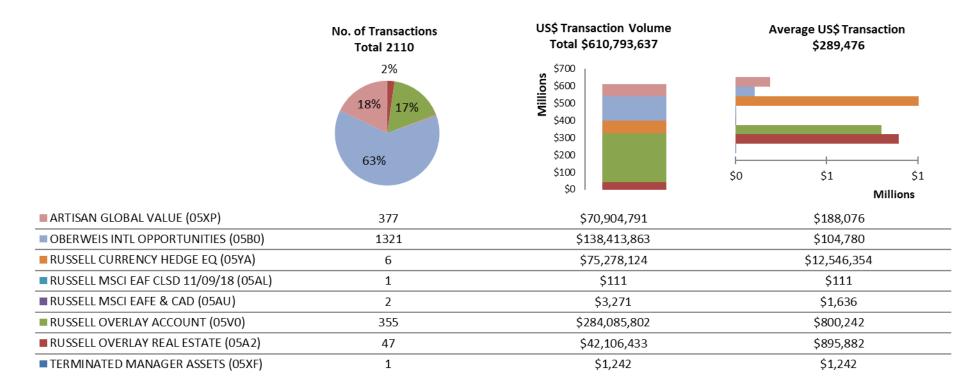


Table 2. Investment manager data summary

FX Counterparties

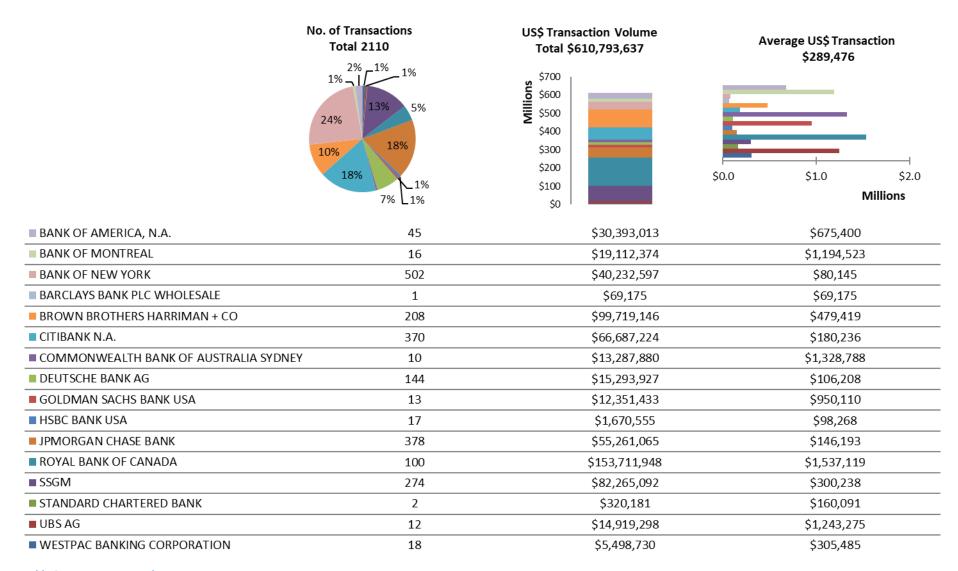
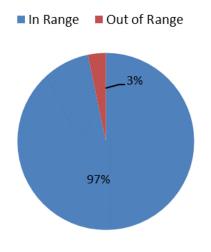
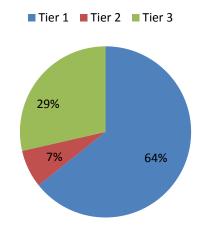


Table 3. FX counterparty data summary

Day Range Analysis





| \$ Transaction | Worse Than Range | Total Transactions |
|-------------------|---------------------|-----------------------|
| 0-5,000 | 29 | 175 |
| 5,001-20,000 | 26 | 325 |
| 20,001-50,000 | 5 | 399 |
| 50,001-100,000 | - | 356 |
| 100,001-250,000 | 1 | 421 |
| 250,001-500,000 | 1 | 181 |
| 500,001-1,000,000 | 1 | 111 |
| 1,000,001+ | 1 | 142 |
| Total | 64 | 2110 |

Table 4. Day range results by transaction size

Figure 3. Day range results overall

Figure 4. Day range results by currency tier (% worse)

| | Total Transactions | Worse than Range | % of Transactions by Manager |
|------------------------------------|---------------------------|------------------|------------------------------|
| OBERWEIS INTL OPPORTUNITIES (05B0) | 1321 | 58 | 16% |
| OTHER | 789 | 6 | <1% |
| Grand Total | 2110 | 64 | 2% |

Table 5. Day range results by Manager

50 of Oberweis trades were small trades that went through the SSGM Indirect FX Air Program.

| | Total Transactions | Worse than Range | % of Transactions by Counterparty |
|-------------|---------------------------|------------------|-----------------------------------|
| SSGM | 274 | 55 | 20% |
| OTHER | 1836 | 9 | <1% |
| Grand Total | 2110 | 64 | 2% |

Table 6. Day range results by Counterparty

Average Rate Analysis

Average rate analysis has been completed for all 2110 transactions.

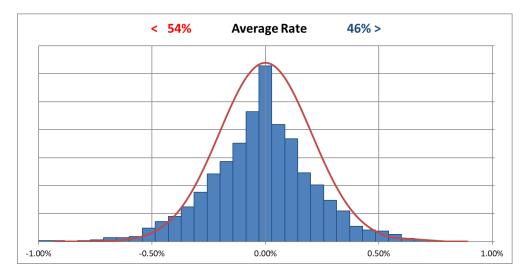


Figure 5. Average rate performance for all transactions

| | % Spread from Avg ⁴ |
|--------|--------------------------------|
| Tier 1 | -0.01% |
| Tier 2 | -0.03% |
| Tier 3 | -0.02% |
| | -0.02% |

Table 7. Average rate performance by currency tier

| \$ Transaction | % Spread from Avg |
|-------------------|-------------------|
| 0-5,000 | -0.10% |
| 5,001-25,000 | -0.03% |
| 25,001-50,000 | 0.00% |
| 50,001-100,000 | -0.02% |
| 100,001-250,000 | -0.02% |
| 250,001-500,000 | 0.00% |
| 500,001-1,000,000 | 0.01% |
| 1,000,001+ | 0.01% |
| Total | -0.02% |

Table 8. Average rate performance by transaction size

| | % Spread from Avg | Average US\$ Transaction | Worse than Avg | No. of Transactions |
|---------------------------------------|-------------------|--------------------------|----------------|---------------------|
| ARTISAN GLOBAL VALUE (05XP) | -0.03% | \$188,076 | 56% | 377 |
| OBERWEIS INTL OPPORTUNITIES (05B0) | -0.02% | \$104,780 | 54% | 1321 |
| RUSSELL CURRENCY HEDGE EQ (05YA) | -0.02% | \$12,546,354 | 50% | 6 |
| RUSSELL MSCI EAF CLSD 11/09/18 (05AL) | 0.17% | \$111 | 0% | 1 |
| RUSSELL MSCI EAFE & CAD (05AU) | -0.16% | \$1,636 | 100% | 2 |
| RUSSELL OVERLAY ACCOUNT (05V0) | -0.01% | \$800,242 | 53% | 355 |
| RUSSELL OVERLAY REAL ESTATE (05A2) | -0.01% | \$895,882 | 51% | 47 |
| TERMINATED MANAGER ASSETS (05XF) | -0.10% | \$1,242 | 0% | 1 |
| Grand Total | -0.02% | \$289,476 | 54% | 2110 |

Table 9. Average rate performance by investment manager

⁴ For guidance purposes outcomes may be described as follows: good outcome is -0.05% to positive | acceptable outcome is -0.15% to -0.05% | poor outcome is below -0.15%

| | % Spread from Avg | Average US\$ Transaction | Worse than Avg | No. of Transactions |
|---------------------------------------|-------------------|--------------------------|----------------|---------------------|
| BANK OF AMERICA, N.A. | 0.02% | \$675,400 | 53% | 45 |
| BANK OF MONTREAL | -0.02% | \$1,194,523 | 50% | 16 |
| BANK OF NEW YORK | 0.01% | \$80,145 | 49% | 502 |
| BARCLAYS BANK PLC WHOLESALE | -0.03% | \$69,175 | 100% | 1 |
| BROWN BROTHERS HARRIMAN + CO | -0.03% | \$479,419 | 56% | 208 |
| CITIBANK N.A. | -0.02% | \$180,236 | 51% | 370 |
| COMMONWEALTH BANK OF AUSTRALIA SYDNEY | 0.00% | \$1,328,788 | 50% | 10 |
| DEUTSCHE BANK AG | 0.02% | \$106,208 | 51% | 144 |
| GOLDMAN SACHS BANK USA | 0.08% | \$950,110 | 31% | 13 |
| HSBC BANK USA | -0.02% | \$98,268 | 53% | 17 |
| JPMORGAN CHASE BANK | -0.02% | \$146,193 | 54% | 378 |
| ROYAL BANK OF CANADA | -0.01% | \$1,537,119 | 56% | 100 |
| SSGM | -0.10% | \$300,238 | 68% | 274 |
| STANDARD CHARTERED BANK | -0.16% | \$160,091 | 100% | 2 |
| UBS AG | -0.01% | \$1,243,275 | 50% | 12 |
| WESTPAC BANKING CORPORATION | -0.02% | \$305,485 | 56% | 18 |
| Grand Total | -0.02% | \$289,476 | 54% | 2110 |

Table 10. Average rate performance by FX counterparty

State Street Focus

| | ARTISAN GLOBAL VALUE (05XP) | OBERWEIS INTL OPPORTUNITIES (05B0) | RUSSELL MSCI EAF CLSD 11/09/18 (05AL) | RUSSELL MSCI EAFE & CAD (05AU) | RUSSELL OVERLAY ACCOUNT (05V0) | RUSSELL OVERLAY REAL ESTATE (05A2) | TERMINATED MANAGER ASSETS (05XF) | Total Transactions/ %Spread from Day Average |
|---------------------|--------------------------------|--|--|--------------------------------------|---|---|--|---|
| CCCM DIDECTEV | 102 | 1 | | 1 | 61 | 5 | | 170 |
| SSGM DIRECTFX | 0.00% | -0.01% | | -0.21% | -0.08% | 0.08% | | -0.03% |
| SSGM INDIRECTFX AIR | | 97 | | | | | 1 | 98 |
| 33GW INDIRECTEX AIR | | -0.24% | | | | | -0.10% | -0.24% |
| SSGM INDIRECTFX | | | 1 | 1 | | | | 2 |
| SSH | | | 0.01% | -0.10% | | | | -0.06% |
| SSGM SUBCUSTODIAN | 4 | | | | | | | 4 |
| 33GW 30BC03TODIAN | -0.20% | | | | | | | -0.20% |
| Total Transactions/ | 106 | 98 | 1 | 2 | 61 | 5 | 1 | 274 |
| % Spread | -0.01% | -0.24% | 0.01% | -0.16% | -0.08% | 0.08% | -0.10% | -0.11% |

Table 11. Breakdown of State Street transactions by execution method (Count & Average Spread)

| | State St | State Street | | All Other FX Counterparties | | |
|---------------------|-------------------|--------------|-------------------|-----------------------------|-------------------|--|
| | % Spread from Avg | Count | % Spread from Avg | Count | % Spread from Avg | |
| \$0-5,000 | -0.26% | 63 | -0.02% | 112 | -0.10% | |
| \$5,001-25,000 | -0.18% | 48 | -0.01% | 277 | -0.03% | |
| \$25,001 -50,000 | -0.11% | 22 | 0.00% | 377 | 0.00% | |
| \$50,001-100,000 | -0.02% | 30 | -0.01% | 326 | -0.02% | |
| \$100,001-250,000 | -0.04% | 49 | -0.02% | 372 | -0.02% | |
| \$250,001-500,000 | -0.02% | 24 | 0.00% | 157 | 0.00% | |
| \$500,001-1,000,000 | 0.02% | 21 | 0.01% | 90 | 0.01% | |
| \$1,000,001+ | 0.08% | 17 | 0.00% | 125 | 0.01% | |
| | -0.11% | 274 | -0.01% | 1836 | -0.02% | |

Table 12. Comparison of State Street vs. All Other across transaction size

| | % Spread from Avg | Average Transaction size | No. of Transactions |
|--------|-------------------|-----------------------------|------------------------|
| Tier 1 | -0.14% | \$216,062 | 192 |
| Tier 2 | -0.05% | \$298,930 | 36 |
| Tier 3 | -0.02% | \$652,600 | 46 |
| | -0.11% | \$300,238 | 274 |

Table 13. State Street performance by Tier Group

| | SJPF (SS) | Peer Group | Performance ⁵ |
|--------------------|-------------------|-------------------|--------------------------|
| | % Spread from Avg | % Spread from Avg | SJPF/Peer |
| Grand Total | -0.11% | -0.11% | EQUAL |

Table 14. SJPF (State Street) performance compared to Peer Group

⁵ For guidance purposes outcomes may be described as follows: good outcome is -0.05% to positive | acceptable outcome is -0.15% to -0.05% | poor outcome is below -0.15%

Summary Results

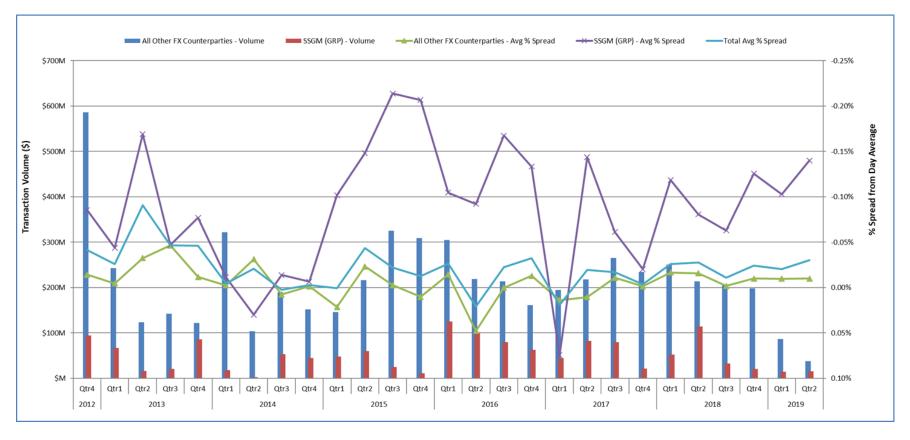


Figure 6. Avg % spread performance compared to transaction volume for SSGM vs. All Other FX counterparties

| | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | Grand Total |
|--|--------|--------|--------|--------|--------|--------|--------|--------|--------------------|
| All Other FX Counterparties - Volume | \$587M | \$631M | \$767M | \$996M | \$898M | \$911M | \$869M | \$123M | \$5783M |
| SSGM (GRP) - Volume) | \$94M | \$189M | \$118M | \$144M | \$368M | \$228M | \$220M | \$39M | \$1390M |
| All Other FX Counterparties - Avg % Spread | -0.01% | -0.03% | -0.01% | 0.00% | 0.01% | 0.00% | -0.01% | -0.01% | 0.00% |
| SSGM (GRP) - Avg % Spread | -0.09% | -0.08% | 0.00% | -0.17% | -0.12% | -0.06% | -0.09% | -0.10% | -0.09% |
| Grand Total | -0.04% | -0.05% | -0.01% | -0.02% | -0.01% | -0.01% | -0.02% | -0.02% | -0.02% |

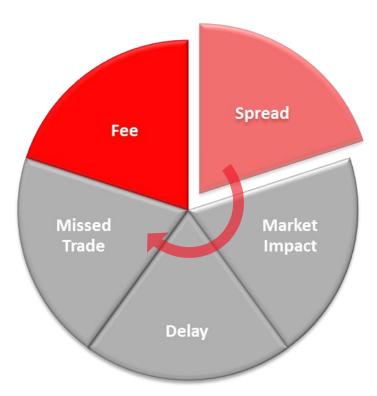
Table 15: Summary of Avg % spread performance compared to transaction volume for SSGM vs All Other FX Counterparties

| | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | Running Total Average % Spread |
|--|--------|--------|--------|--------|--------|--------|--------|--------|--------------------------------|
| ARTISAN PARTNERS, LP (05XP) | | -0.02% | 0.00% | 0.01% | 0.00% | -0.02% | -0.03% | -0.03% | -0.02% |
| BRANDES INVESTMENT PARTNERS (05VZ) | | | | | 0.21% | | | | 0.21% |
| CALAMOS (trmd) / FIXED TRANSITION | 0.02% | | | | | | | | 0.02% |
| EQUITY TRANSITION ACCOUNT | 0.00% | 0.04% | | | | | | | 0.01% |
| MACKAY SHIELDS | | -0.15% | | | | | | | -0.15% |
| OBERWEIS INTL OPPORTUNITIES (05B0) | | | | -0.03% | -0.02% | -0.02% | -0.02% | -0.02% | -0.02% |
| RS INVESTMENT MANAGEMENT, L.P. (05WJ) | -0.10% | -0.09% | -0.06% | | | | | | -0.09% |
| RUSSELL CURRENCY HEDGING ACCT (05YA) | | | | 0.08% | 0.00% | 0.06% | -0.01% | | 0.03% |
| RUSSELL INVESTMENT MANAGER RUSSELL 3000 | | -0.26% | | | | | | | -0.26% |
| RUSSELL INVESTMENT MANAGERS EAFE & CAD (05AU) | | -0.31% | 0.05% | -0.47% | -0.03% | -0.12% | 0.00% | -0.16% | -0.19% |
| RUSSELL INVESTMENTS MSCI ACWI (trmd 11/2012) | -0.62% | 0.15% | 0.03% | | | | | | 0.06% |
| RUSSELL INVESTMENTS MSCI ACWI VALUE (trmd 11/2012) | -0.85% | -0.07% | 0.16% | | | | | | -0.17% |
| RUSSELL INVESTMENTS OVERLAY ACCOUNT (05V0) | -0.02% | -0.02% | 0.01% | -0.02% | -0.01% | 0.03% | -0.02% | 0.01% | -0.01% |
| RUSSELL INVST MSCI EAFE + CAD SMALL CAP (05AL) | -0.35% | | | -0.70% | | -0.14% | -0.07% | | -0.29% |
| RUSSELL OVERLAY-GAA | -0.02% | -0.06% | | | | | | | -0.05% |
| RUSSELL OVERLAY-HEDGE FUNDS (05AZ) | -0.05% | 0.01% | 0.00% | -0.04% | | | | | -0.01% |
| RUSSELL OVERLAY-REAL ESTATE (05A2) | -0.04% | -0.01% | 0.03% | 0.00% | 0.04% | 0.00% | -0.01% | 0.23% | 0.01% |
| TERMINATED MANAGER ACCOUNT (05WE) | | | | | -0.20% | | -0.10% | | -0.17% |
| TRANSITION ACCOUNT (05WE) | | -0.05% | 0.01% | | 0.10% | | | | -0.02% |
| TRISTAN CAPITAL PARTNERS (05BX) | | | | -0.01% | -0.22% | 0.17% | -0.13% | | -0.01% |
| WILLIAM BLAIR & COMPANY (05VY) | | | 0.05% | -0.51% | 0.40% | -0.20% | | | 0.07% |
| Grand Total | -0.04% | -0.05% | 0.01% | 0.00% | -0.01% | -0.01% | -0.02% | -0.01% | -0.02% |

Table 16. Investment Manager spread from day average by quarter

Appendix A - FX Costs(Spread vs Fee)

- FX Transaction Cost Analysis investigates the true cost to the client when executing a deal.
- FX component implicit in international transactions adds a layer of opacity; FX TCA is a means of adding transparency.



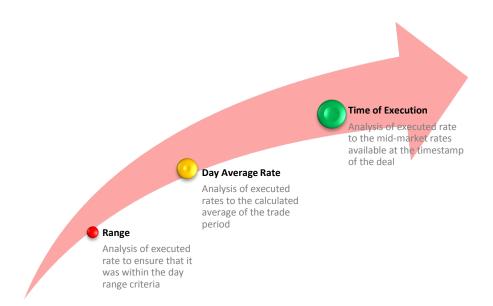
Explicit costs

Should be reasonably transparent, consisting of the agent fee plus the spread on the asset. What if the spreads are not readily available and reported, as is the case in currency markets? Quantifying the spread is an Achilles heel for managers

Implicit costs

Are generally accepted to be more difficult to ascertain and are generally broken into three areas: market impact, delayed execution, and missed trades. Often used to mask excessive spreads.

Appendix B - Analysis Classification



Range:

Quick snapshot to identify major issues with fee models. Results are only indicative of trading performance within the day range. It is not possible to assess or make strong conclusions on the transaction costs for the portfolio, but it is possible to identify strongly inferior practices.

Day Average Rate:

Trading behavior modeling to identify transaction costs, based on average rate performance as the benchmark. Results are dependent upon a significant sample/population size to justify the assumed average rate distribution.

Time of Execution:

Detailed cost modeling to identify transaction costs based on actual vs. traded as the benchmark. Results from this analysis draw strong conclusions on actual transaction costs but the ability to complete this analysis is limited to the availability of timestamp data from the FX counterparties and custodian.

Appendix C - Analysis Methodology



In this illustration the client is selling Euro's and receiving US Dollar's. The higher the EUR/USD FX rate the more US Dollar's received.

Day Range

- If the exchange rate achieved is greater than 1.2640 then the transaction was executed "Better than the Day Range"
- If the exchange rate achieved is lower than 1.2540 then the transaction was executed "Worse than the Day Range"

Day Average Rate

- Calculated as the average of the high and low exchange rates available on the day. In this example this is the average of 1.2640,1.2540, is 1.2590.
- If the exchange rate achieved is greater than 1.2590 then the transaction was executed "Better/superior than the Day Average Rate"
- If the exchange rate achieved is lower than 1.2590 then the transaction was executed "Worse/inferior than the Day Average Rate"

Appendix D - Tier Groups, currency classification

| Currency US dollar Euro Euro Japanese yen Pound sterling Australian dollar Swiss franc Canadian dollar CAD Hong Kong dollar Swedish krona Sek New Zealand dollar NZD Korean won Singapore dollar Norwegian krone NOK Mexican peso MXN |
|--|
| High Liquidity High Liquidity High Liquidity High Liquidity Hong Kong dollar Swedish krona Swedish krona Swedish krona New Zealand dollar Korean won Singapore dollar Norwegian krone JPY Pound sterling GBP AUD CHF CCAD HKD Swiss franc CAD HKD Swedish krona SEK New Zealand dollar NZD Korean won Singapore dollar NOK |
| High Liquidity Pound sterling Australian dollar Swiss franc Canadian dollar CAD Hong Kong dollar Swedish krona Swedish krona New Zealand dollar NZD Korean won Singapore dollar Norwegian krone NOK |
| High Liquidity Pound sterling Australian dollar Swiss franc Canadian dollar Canadian dollar HKD Swedish krona Swedish krona Swedish krona New Zealand dollar Korean won Singapore dollar Norwegian krone Nok |
| Hong Kong dollar Swedish krona Sek New Zealand dollar Korean won Singapore dollar Norwegian krone Nok Singapore dollar Nok |
| Hong Kong dollar Swedish krona Sek New Zealand dollar Korean won Singapore dollar Norwegian krone Nok Singapore dollar Nok |
| Hong Kong dollar Swedish krona SEK New Zealand dollar Korean won Singapore dollar NOK |
| Swedish krona SEK New Zealand dollar NZD Korean won KRW Singapore dollar Norwegian krone NOK |
| Swedish krona SEK New Zealand dollar NZD Korean won KRW Singapore dollar Norwegian krone NOK |
| New Zealand dollar NZD Korean won Singapore dollar NOK |
| Medium Liquidity Korean won Singapore dollar Norwegian krone KRW SGD NOK |
| Not wegin work |
| Not wegin work |
| Not wegin work |
| Mexican peso MXN |
| |
| Indian rupee INR |
| Russian rouble RUB |
| Chinese renminbi CNY |
| Polish zloty PLN |
| Turkish lira TRY |
| South African rand ZAR |
| Brazilian real BRL |
| Danish krone DKK |
| New Taiwan dollar TWD |
| Hungarian forint HUF |
| Malaysian ringgit MYR |
| Thai baht THB |
| Malaysian ringgit MYR Thai baht THB Czech koruna CZK |
| Philippine peso PHP |
| Chilean peso CLP |
| Indonesian rupiah IDR |
| Israeli new shekel ILS |
| Colombian peso COP |
| Romanian leu RON |
| Saudi riyal SAR |
| Argentine peso ARS |
| Peruvian Nuevo sol PEN |
| Lithuanian litas LTL |
| |

Appendix E - State Street Execution Models

| HOD | SSGM FXS | Indirect FX Services | The foreign exchange request is made indirectly to SSGM, by email or fax, initiated by the investment manager. | | | | | |
|-----------------------------------|-------------------------------|--|--|--|--|--|--|--|
| | SSGM FXC | Direct FX Services: FX Connect | The foreign exchange request is made through the online dealing platform (fxconnect). | | | | | |
| | SSGM REP | Indirect FX Services; Income Repatriation | The foreign exchange request is automated, typically tax reclaims, dividends, standing instructions. | | | | | |
| METHOD | SSGM SUBCUSTODIAN | SSGM preferred counterparties | For currencies not traded by SSGM, the foreign exchange request will be sent to the local sub-custodian for execution. | | | | | |
| | SSGM P | Direct FX Services; Phone | The foreign exchange request is made directly to SSGM, by phone, initiated by the investment manager. | | | | | |
| | SSGM BTB | Direct FX Services | The foreign exchange request is made directly to the custodian, typically through peer to peer networks, or online dealing systems. | | | | | |
| TYPE (Hourly/Daily/Restricted) | SSGM HPS (Direct/Indirect) | Hourly Price Service | FX rates are established every hour on the hour between 9am and 4pm in each region. Rates constrained by session Hi-Lo for trading region. | | | | | |
| | SSGM SSH | Security Settlements & Holdings | FX rates are generally established at the end of the trading day in the region, with the exception of same day value activity and restricted currencies. Rates constrained by session Hi-Lo for trading region. | | | | | |
| | SSGM AIR | Automated Dividend & Interest Income Repatriation Service | FX Rates are established at the beginning of the HK trading day (or at the beginning of trading session for restricted currencies) for all funds regardless of the location of the custody client or SSGM trading desk. Rates established without reference to the hi/lo trading range. | | | | | |